



Office of the Attorney General  
State of Texas

DAN MORALES  
ATTORNEY GENERAL

April 8, 1996

Mr. Robert J. Young  
District Legal Counsel  
Dallas County Community College District  
R.L. Thornton, Jr. Building  
701 Elm Street, Suite 400  
Dallas, Texas 75202-3299

OR96-0500

Dear Mr. Young:

You ask whether certain information is subject to required public disclosure under the Texas Open Records Act, chapter 552 of the Government Code. Your request was assigned ID# 38315.

The Dallas County Community College District (the "district") received an open records request for eight (8) categories of information and/or documentation related to a current employee of the district. You state that some of the documents requested by the requestor are disclosable, therefore we will assume that you have provided the requestor with the responsive documents. However, you have submitted a representative sample of the remaining records for our review and contend that section 552.103 of the Government Code excepts them from required public disclosure.

To secure the protection of section 552.103(a), a governmental body must demonstrate that requested information "relates" to a pending or reasonably anticipated judicial or quasi-judicial proceeding. Open Records Decision No. 551 (1990). You assert that *all* of the information submitted is excepted from required public disclosure under section 552.103 of the Government Code based on a lawsuit *Carlos Cordova v. North Central Texas Regional Certification Agency, et al*, Civil Action 3-96-CV-0440-G, in the United States District Court for the Northern District of Texas, Dallas Division. The lawsuit alleges civil rights violations and malicious discharge, among other claims.

Section 552.103(a) excepts from required public disclosure information:

- (1) relating to litigation of a civil or criminal nature or settlement negotiations, to which the state or a political subdivision is or may

be a party or to which an officer or employee of the state or a political subdivision, as a consequence of the person's office or employment, is or may be a party; and,

(2) that the attorney general or the attorney of the political subdivision has determined should be withheld from public inspection.

Section 552.103(a) was intended to prevent the use of the Open Records Act as a method of avoiding the rules of discovery in litigation.<sup>1</sup> Attorney General Opinion JM-1048 (1989) at 4. The litigation exception enables a governmental body to protect its position in litigation by requiring information related to the litigation to be obtained through discovery. Open Records Decision No. 551 (1990) at 3. Although section 552.103(a) gives the attorney for a governmental body discretion to determine whether section 552.103(a) should be claimed, that determination is subject to review by the attorney general. Open Records Decision Nos. 551 (1990) at 5, 511 (1988) at 3.

Section 552.103(a), the "litigation exception," excepts from disclosure information relating to litigation "to which the state or a political subdivision is or may be a party." The district has the burden of providing relevant facts and documents to show that the section 552.103(a) exception is applicable in a particular situation. To show the applicability of section 552.103, a governmental entity must show that (1) litigation is pending or reasonably anticipated, and that (2) the information at issue is related to that litigation. *Heard v. Houston Post Co.*, 684 S.W.2d 210, 212 (Tex. App.--Houston [1st Dist.] 1984, *writ ref'd n.r.e.*); Open Records Decision No. 551 (1990) at 4. The district must meet both prongs of this test for the information to be excepted under section 552.103(a). You have submitted a copy of Carlos Cordova's "Original Complaint" for our review. Accordingly, you have satisfied the first prong by demonstrating that the district is a party to the pending litigation.

In order to secure the protection of the "litigation exception, the second prong of section 552.103(a) requires that a governmental body demonstrate that requested information "relates" to a pending or reasonably anticipated judicial or quasi-judicial proceeding. Open Records Decision Nos. 588 (1991), 551 (1990). You assert that section 552.103 applies, because the information sought by the requestor relates to the litigation in which the district is a party, as evidenced by Carlos Cordova's complaint. In this instance you have made the requisite showing that items three, four, six, seven and eight of the requested information relate to pending litigation for purposes of section 552.103(a).

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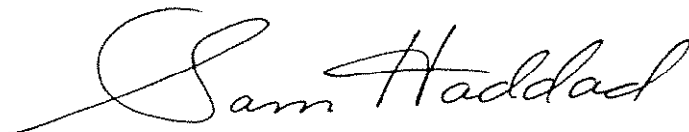
<sup>1</sup>The Open Records Act is not a substitute for the discovery process under the Texas Rules of Civil Procedure. See Attorney General Opinion JM-1048 (1989) at 3 ("the fundamental purposes of the Open Records Act and of civil discovery provisions differ"); Open Records Decision No. 551 (1990) at 3-4 (discussion of relation of Open Records Act to discovery process).

We have examined the information and documents submitted to us for review. In this instance you have made the requisite showing that the requested information relates to pending litigation for purposes of section 552.103(a); therefore, the requested records may be withheld.

In reaching this conclusion, however, we assume that the opposing party to the litigation has not previously had access to the records at issue; absent special circumstances, once information has been obtained by all parties to the litigation, for example, through discovery or otherwise, no section 552.103(a) interest exists with respect to that information. Open Records Decision Nos. 349 (1982), 320 (1982). If the opposing parties in the litigation have seen or had access to any of the information in these records, there would be no justification for now withholding that information from the requestor pursuant to section 552.103(a). Finally, the applicability of section 552.103(a), generally, ends once the litigation has been concluded.<sup>2</sup> Attorney General Opinion MW-575 (1982); Open Records Decision No. 350 (1982).

We are resolving this matter with an informal letter ruling rather than with a published open records decision. This ruling is limited to the particular records at issue under the facts presented to us in this request and may not be relied upon as a previous determination regarding any other records.<sup>3</sup> If you have questions about this ruling, please contact our office.

Yours very truly,



Sam Haddad  
Assistant Attorney General  
Open Records Division

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Ref.: ID# 38315

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<sup>2</sup>We note that some of the information at issue may be confidential and not subject to disclosure, even after litigation. See Gov't Code §§ 552.024, .117.

<sup>3</sup>In reaching our conclusion here, we assume that the "representative sample" of records submitted to this office is truly representative of the requested records as a whole. See Open Records Decision Nos. 499 (1988), 497 (1988) (where requested documents are numerous and repetitive, governmental body should submit representative sample; but if each record contains substantially different information, all must be submitted). This open records letter does not reach, and therefore does not authorize the withholding of, any other requested records to the extent that those records contain substantially different types of information than that submitted to this office.

Enclosures: Submitted documents

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